SHEFFIELD CITY COUNCIL

COUNCIL MEETING – 4TH MARCH, 2016 List of Amendments received by the Chief Executive

ITEM OF BUSINESS NO. 7 – REVENUE BUDGET AND CAPITAL PROGRAMME 2016/17

1. <u>Amendment to be moved by Councillor Ben Curran, seconded by Councillor Julie Dore</u>

That the recommendations of the Cabinet held on 17th February, 2016, as relates to the City Council's Revenue Budget and Capital Programme 2016/17, be replaced by the following resolution:-

RESOLVED: That this Council:

- (1) regrets that since 2010, the previous coalition government and the current government have decimated central government funding to Sheffield City Council, and notes that the Council's funding from central government has been cut by around a half and the Council has had to make cuts of over £300 million;
- (2) recalls that in the original 2010 Comprehensive Spending Review, the Coalition Government committed to eliminating the deficit within four years, meaning that the Council's 2016/17 budget was estimated to be the second year that the cuts were over;
- (3) believes that the fact that the Council now faces further cuts over coming years is a damning indictment of the failure of the previous coalition government who failed to eliminate the deficit despite inflicting unprecedented cuts to public services;
- (4) regrets that the current government are continuing the previous coalition government's policy of cutting local government services to the bone at the same time as giving tax cuts benefiting millionaires;
- (5) recalls the comments of the former Liberal Democrat MP and Chief Secretary to the Treasury, Danny Alexander, that local government had "borne the brunt of deficit reduction" under the previous coalition government;
- (6) notes that last year's Comprehensive Spending Review outlined plans to virtually eradicate central government grant funding for local authorities and believes that leaving only Council Tax and business rates to fill the gap is completely inadequate to fund the services local people need, particularly given ever escalating costs of services such as social care;

- (7) regrets that like the previous coalition government, who gave some of the wealthiest areas of the country virtually no cuts at the same time as hitting northern towns and cities the hardest, the current government at the last minute introduced a fund to bail out the wealthy Conservative-controlled councils to appease backbench Conservative MPs;
- (8) notes that out of the £300 million relief fund, of which Sheffield will receive nothing, the largest beneficiary will be Surrey, which will get £24m, with £19m going to Hampshire, £16m to Hertfordshire, £14m to Essex, £12m to West Sussex, £11m to Kent and £9m to Buckinghamshire, and in total 83% of the funding has been given to Conservative-controlled councils, typically in the most affluent areas of the country, whilst councils in more deprived areas with the greatest level of need are not being supported despite receiving much greater cuts over the last five years;
- (9) believes this politically motivated fund to bail out wealthy Conservative-controlled councils is a disgrace, especially given the fact that they were given relative protection from cuts under the previous coalition government;
- (10) fully opposes the reported Government plans to abolish attendance allowance as part of business rate localisation as a further cynical ploy to devolve cuts and supports the petition to Government on the 38 Degrees website "Don't abolish attendance allowance" which has received over 100,000 signatures and notes the legitimate concerns expressed in the petition "The government claims that local authorities will step in to fill the gap in provision created by scrapping attendance allowance. But in the face of sweeping cuts imposed on their budgets, local authorities may find that administering such an allowance is beyond their means. What guarantees will there be that local authorities will have sufficient funds to match the current rates?":
- (11) believes that given the dreadful financial settlement given to the Council and the terrible legacy of the Coalition Government on local government finance, the present Administration have protected front line services as far as possible and focused on protecting services for the most vulnerable;
- (12) believes that due to the magnitude of government cuts over the past six years and increased pressure on services, it is unavoidable to increase Council Tax by 1.99 percent, which equates to 33p a week for most households;
- (13) further believes it is unavoidable to implement the Chancellor's social care "precept" of two per cent; the new national policy announced in last year's spending review and believes this is just another example of a cynical ploy by the Government who promised not to increase taxes but are forcing the increases on local authorities;
- (14) notes that the precept fails to address the increased cost of providing social care alone and believes that the real issues that the Government must address is the funding of local authorities and tackling the social care crisis, however, believes it would be irresponsible not to use this funding to protect

care services as far as possible;

- (15) welcomes the commitment of the present Administration to increase the Council Tax Hardship fund by an extra £200,000 this year to help those who struggle to be able to pay their bills;
- (16) welcomes the action taken by the present Administration to ensure the introduction of the Living Wage for all Council staff and the progress that has been made over the past year which has seen more of the Council's contractors pay the Living Wage, and believes it should be a priority to work across the city with partners over the next year to ensure that substantive action is taken to encourage and support more employers throughout the city in the public, private and voluntary sector to pay the Living Wage;
- therefore welcomes the innovative new scheme developed by the Administration to incentivise a number of local employers to pay the Living Wage through offering business rate discounts to employers who choose to do so as a means of supporting them with the extra costs as a transitional arrangement and welcomes that the Administration proposes to make £250,000 of the projected revenue underspend available to achieve this, meaning the fund becomes £500,000 with the other 50% being funded from the collection fund:
- (18) believes the Sheffield approach is in stark contrast to the Chancellor who, as reported, simply believes it is adequate to re-brand the National Minimum Wage as the National Living Wage, which does not meet the cost of living as calculated by the Living Wage Foundation;
- (19) recalls that the Council Tax Hardship Fund was a scheme developed and implemented by the present Administration as a means of protecting those hardest hit by the Coalition Government's cuts to Council Tax Support;
- (20) welcomes the action taken by the Administration to give greatest protection to frontline services by focusing savings to accommodation costs, IT and corporate services to ensure these functions are operating as efficiently as possible;
- notes that over the past four years, the Council has made £6.8 million in management savings, which includes savings to the Housing Revenue Account, and asks the Chief Executive to undertake a further review to make further savings as the Council faces further cuts in the coming years;
- (22) recalls that in addition to decimating local government funding, the Government is also hitting small businesses hard through the abolition of the Retail Rate Relief;
- (23) believes that the proposal will have a damaging impact on Sheffield and could hinder attempts to bring empty shops back into use, and therefore proposes to use £185,000 of the projected revenue underspend to develop a local rate relief scheme targeted at bringing empty shops back into use and believes

- that this proposal will have a positive impact on neighbourhoods who suffer when local shops in their community are empty;
- regrets the impact that the cuts to local government funding have had on communities across the city and welcomes the commitment of the present Administration to allocate £137,000 of the projected revenue underspend to fund community projects, responding to requests that have been made from local communities to improve their areas;
- (25) notes that as a result of budget cuts, there could be up to 400 Council posts affected during the financial year 2016/17, including job roles that could be lost through voluntary severance or voluntary early retirement, as well as any vacancies that have not been filled:
- (26) expresses sincere and heartfelt sympathy to those members of staff who are losing their jobs through compulsory redundancy and regrets that the Government's cuts agenda has made compulsory redundancies unavoidable;
- places on record its thanks to the staff who continue to serve the Council in these incredibly difficult times, which year on year leads to uncertainty about their own futures and that of their colleagues, many of whom are left to pick up an increased workload as a result of the cuts to staff numbers;
- (28) requests the Interim Executive Director, Resources to implement the City Council's Revenue Budget and Capital Programme 2016/2017 in accordance with the details set out in the reports on the Revenue Budget and Capital Programme now submitted, but with the following amendments:-

| Use of 2015/16 projected revenue underspend | | | |
|---|---------|--|---------|
| Savings proposals | (£'000) | Spending proposals | (£'000) |
| Temporary reductions in spending: | | Temporary additions to budget: | |
| Use of 2015/16 projected revenue underspend (The carry forward from the 2015/16 budget is subject to approval by Cabinet at its meeting on 9 March 2016. If this carry forward is not approved by Cabinet the amount will be met from Reserves) | | Bringing Empty Shops Back Into use - business rate relief to bring empty properties into use | 185 |
| Remainder of 2014/15 underspend available | 49 | Living Wage Business Rate Relief - to encourage local | 250 |

| (This was approved by Cabinet as part of the 2014/15 outturn report) | businesses to pay Living Wage | |
|--|--|-----|
| | Community Investments - working with local communities to improve their area | 137 |
| Use of projected revenue underspend sub-total | One-off spending proposals sub-total | 572 |

- (29) notes those specific projects included in the years 2016/17 to 2021/22 Capital Programmes at Appendix 9 of the report on the Capital Programme, and that block allocations are included within the Programme for noting at this stage and detailed proposals will be brought back for separate Member approval as part of the monthly monitoring procedures;
- (30) notes the proposed Capital Programme for the 5 years to 2021/22 as per Appendix 9 of the report on the Capital Programme;
- (31) approves the Corporate Resource Pool (CRP) policy outlined in Appendix 4 of the report on the Capital Programme such that the commitment from the CRP is limited to one year and no CRP supported schemes are approved beyond 2016-17 unless explicitly stated, and that further reports will be brought to Members as part of the monthly approval process should the receipts position improve;
- after noting the joint report of the Chief Executive and the Interim Executive Director, Resources now submitted on the Revenue Budget 2016/17, approves and adopts a net Revenue Budget for 2016/17 amounting to £406.057m, as set out in Appendix 3 of that report, and subsequently amended in the light of paragraph (28) above, as follows:-

| | | Appendix 3 |
|-------------------------------|---------------------------------------|-------------------------------|
| Original Budget 2015/16 | Summary Revenue Budget | Original Budget 2016/17 |
| £000 | | £000 |
| | Portfolio budgets: | |
| 65,980 | Children Young People and Families | 66,423 |
| 156,215 | Communities | 153,902 |
| 126,520 | Place | 129,101 |
| 2,292 | Policy Performance and Communications | 1,900 |
| 54,135 | Resources | 52,224 |
| 405,142 | | 403,550 |

Corporate Budgets:

| 0 | Better Care Fund | -9,300 80,100 |
|------------|-------------------------------|------------------|
| 0 3 327 | Pension Deficit Payment Other | 80,100 1,067 |
| 3,327 | Other | 1,067 |
| 37,184 | Capital Financing costs | 31,995 |
| • | | |
| 28,073 | MSF capital financing costs | 28,199 |
| • | • | |
| • | Contribution to Reserves | |
| 28,032 | Contribution to Reserves | -54,282 |
| 28,032 | Contribution to Reserves | -54,282 |
| 20,032 | Contribution to Reserves | -54,262 |
| 424.060 | Total Expanditure | 406.057 |
| 424,060 | Total Expenditure | 406,057 |
| | Electric SNA Electric | |
| | Financing of Net Expenditure | |
| 115 027 | Payanua Support Crant | 00.502 |
| -115,837 | Revenue Support Grant | -90,592 |
| -105,661 | NNDR/Business Rates Income | -106,131 |
| -28,883 | Business Rates Top Up Grant | -29,124 |
| * | · · | · |
| -170,379 | Council Tax income | -176,467 |
| -3,300 | Collection Fund surplus | -283 |
| • | · | |
| 0 | Social Care Precept | -3,460 |
| 404.000 | Total Financian | 400.055 |
| -424,060 | Total Financing | -406,057 |

- * The total Capita savings for 2016/17 are £3.4m but are reflected as a budget reduction within the Resources portfolio instead of a Corporate Saving.
- ** The Communities portfolio budget includes £131.1m for Adult Social Care (ASC) in 2015/16. The ASC budget will increase by £3.5m in 2016/17, funded by the social care precept.
- (33) approves a Band D equivalent Council Tax of £1,360.48 for City Council services, i.e. an increase of 3.99% (1.99% City Council increase and 2% national arrangement for the social care precept);
- (34) approves the Revenue Budget allocations and Budget Implementation Plans for each of the services, as set out in Appendix 2 of the Revenue Budget report, subject to the amendments outlined in paragraph (28) above;
- (35) notes the latest 2015/16 budget monitoring position;
- (36) approves the Treasury Management and Annual Investment Strategies set out in Appendix 7 of the Revenue Budget report and the recommendations contained therein:
- (37) approves the Minimum Revenue Provision (MRP) Statement set out in Appendix 7 of the Revenue Budget report;
- (38) agrees that authority be delegated to the Director of Finance to undertake Treasury Management activity, to create and amend appropriate Treasury Management Practice Statements and to report on the operation of Treasury Management activity on the terms set out in these documents;
- (39) agrees that the Members' Allowances Scheme for 2013/14 and onwards, approved on 15th May, 2013, and implemented for 2014/15 and for 2015/16, be also implemented for 2016/17;
- (40) agrees to forego an annual increase in the Members' Allowances in 2016/17;
- (41) approves a Pay Policy for 2016/17 as set out in Appendix 8 of the Revenue Budget report;
- (42) delegates authority to the Director of Public Health and the Interim Executive Director, Resources, in consultation with the Cabinet Member for Finance and Resources, to approve the final allocation of Public Health grant to portfolios in 2016/17;
- (43) approves the proposed amount of compensation to Parish Councils for the loss of council tax income in 2016/17 at the levels shown in the table below paragraph 168 of the Revenue Budget report;
- (44) notes the precepts issued by local parish councils which add £503,423 to the calculation of the budget requirement in accordance with Sections 31 to 36 of the Local Government Finance Act 1992:

- (45) notes the information on the precepts issued by the South Yorkshire Police and Crime Commissioner and the South Yorkshire Fire and Rescue Authority, together with the impact of these on the overall amount of Council Tax to be charged in the City Council's area;
- (46) notes that, based on the estimated expenditure level of £406.057m set out in paragraph (32) above, the amounts shown in Appendix 6b below would be calculated by the City Council for the year 2016/17, in accordance with Sections 30 to 36 of the Local Government Finance Act 1992:

Appendix 6a

CITY OF SHEFFIELD CALCULATION OF RECOMMENDED COUNCIL TAX FOR 2016/17 REVENUE BUDGET

The Council is recommended to resolve as follows:

- 1. It be noted that on 15th January 2016, the Council calculated the Council Tax Base 2016/17
 - (a) for the whole Council area as:
 - 132,253.72 (item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")); and
 - (b) for dwellings in those parts of its area to which a Parish precept relates as in the attached Appendix 6c.
- Calculate that the Council Tax requirement for the Council's own purposes for 2016/17 (excluding Parish precepts) is:
 £ 179,927,895.
- 3. That the following amounts be calculated for the year 2016/17 in accordance with Sections 31 to 36 of the Act:
- (a) £1,370,154,044 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
- (b) £1,189,722,727 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
- (c) £180,431,317 being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its

Council Tax requirement for the year (item R in the formula in Section 31B of the Act).

- (d) £1,364.2816 being the amount at 3(c) above (Item R), all divided by item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish Precepts).
- (e) £503,423 being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Appendix 6b).
- (f) £1,360.4751 being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.
- 4. To note that the Police and Crime Commissioner and the Fire and Rescue Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table below.
- 5. **£3,460,485** The amount set by the authority at 2 above, under Section 30 of the Act, includes an amount attributable to the adult social care precept.
- 6. That the Council, in accordance with Sections 30 to 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2016/17 for each part of its area and for each of the categories of dwellings.

| | | | Valuation | n Band | | | | |
|---|----------|----------|-----------|----------|----------|----------|----------|----------|
| | Α | В | С | D | E | F | G | Н |
| Sheffield City Council | 906.98 | 1,058.15 | 1,209.31 | 1,360.48 | 1,662.80 | 1,965.13 | 2,267.46 | 2,720.95 |
| South Yorkshire Fire & Rescue Authority | 45.09 | 52.60 | 60.12 | 67.63 | 82.66 | 97.69 | 112.72 | 135.26 |
| South Yorkshire Police and Crime Commissioner | 102.11 | 119.12 | 136.14 | 153.16 | 187.20 | 221.23 | 255.27 | 306.32 |
| Aggregate of Council tax requirements | 1,054.18 | 1,229.87 | 1,405.57 | 1,581.27 | 1,932.66 | 2,284.05 | 2,635.45 | 3,162.53 |
| | | | | | | | | |

| | | | Valuatio | n Band | | | | |
|---|----------|----------|----------|----------|----------|----------|----------|----------|
| | Α | В | С | D | E | F | G | Н |
| Sheffield City Council | 906.98 | 1,058.15 | 1,209.31 | 1,360.48 | 1,662.80 | 1,965.13 | 2,267.46 | 2,720.95 |
| Bradfield Parish Council | 26.32 | 30.71 | 35.10 | 39.48 | 48.26 | 57.03 | 65.81 | 78.97 |
| South Yorkshire Fire & Rescue Authority | 45.09 | 52.60 | 60.12 | 67.63 | 82.66 | 97.69 | 112.72 | 135.26 |
| South Yorkshire Police and Crime Commissioner | 102.11 | 119.12 | 136.14 | 153.16 | 187.20 | 221.23 | 255.27 | 306.32 |
| Aggregate of Council tax requirements | 1,080.50 | 1,260.58 | 1,440.67 | 1,620.75 | 1,980.92 | 2,341.08 | 2,701.26 | 3,241.50 |
| Ecclesfield Parish Counc | il | | | | | | | |
| | | | Valuatio | n Band | | | | |
| | А | В | С | D | Е | F | G | Н |
| | | | | | | | | |
| Sheffield City Council | 906.98 | 1,058.15 | 1,209.31 | 1,360.48 | 1,662.80 | 1,965.13 | 2,267.46 | 2,720.95 |
| Ecclesfield Parish Council | 10.36 | 12.09 | 13.81 | 15.54 | 18.99 | 22.45 | 25.90 | 31.08 |
| South Yorkshire Fire & Rescue Authority | 45.09 | 52.60 | 60.12 | 67.63 | 82.66 | 97.69 | 112.72 | 135.26 |
| South Yorkshire Police and Crime Commissioner | 102.11 | 119.12 | 136.14 | 153.16 | 187.20 | 221.23 | 255.27 | 306.32 |
| Aggregate of Council tax requirements | 1,064.54 | 1,241.96 | 1,419.38 | 1,596.81 | 1,951.65 | 2,306.50 | 2,661.35 | 3,193.61 |
| Stocksbridge Town Cour | ncil | I | | I | | | | |
| | | | Valuatio | n Band | | | | |
| | Α | В | С | D | E | F | G | Н |
| | | | | | | | | |
| Sheffield City Council | 906.98 | 1,058.15 | 1,209.31 | 1,360.48 | 1,662.80 | 1,965.13 | 2,267.46 | 2,720.95 |
| Stocksbridge Town Council | 20.24 | 23.62 | 26.99 | 30.37 | 37.11 | 43.86 | 50.61 | 60.73 |
| South Yorkshire Fire & Rescue Authority | 45.09 | 52.60 | 60.12 | 67.63 | 82.66 | 97.69 | 112.72 | 135.26 |
| South Yorkshire Police and Crime Commissioner | 102.11 | 119.12 | 136.14 | 153.16 | 187.20 | 221.23 | 255.27 | 306.32 |
| Aggregate of Council tax | 1,074.42 | 1,253.49 | 1,432.56 | 1,611.64 | 1,969.77 | 2,327.91 | 2,686.06 | 3,223.26 |

7. The Council's basic amount of Council Tax is not excessive in accordance with the principles approved under Section 52ZB of the Local Government Finance Act 1992, therefore no referendum is required.

| | | | | | | | <u>Ap</u> | pendix 6 |
|---|----------|----------|----------|----------|----------|----------|-----------|----------|
| Council Tax Schedule 2016/17 | Band A | Band B | Band C | Band D | Band E | Band F | Band G | Band H |
| Sheffield City Council | 906.98 | 1,058.15 | 1,209.31 | 1,360.48 | 1,662.80 | 1,965.13 | 2,267.46 | 2,720.95 |
| South Yorkshire Fire & Rescue Authority | 45.09 | 52.60 | 60.12 | 67.63 | 82.66 | 97.69 | 112.72 | 135.26 |
| South Yorkshire Police and Crime Commissioner | 102.11 | 119.12 | 136.14 | 153.16 | 187.20 | 221.23 | 255.27 | 306.32 |
| Total charge for non- parish areas of Sheffield | 1,054.18 | 1,229.87 | 1,405.57 | 1,581.27 | 1,932.66 | 2,284.05 | 2,635.45 | 3,162.53 |
| Bradfield Parish Council | 1,080.50 | 1,260.58 | 1,440.67 | 1,620.75 | 1,980.92 | 2,341.08 | 2,701.26 | 3,241.50 |
| Ecclesfield Parish Council | 1,064.54 | 1,241.96 | 1,419.38 | 1,596.81 | 1,951.65 | 2,306.50 | 2,661.35 | 3,193.61 |
| Stocksbridge Town Council | 1,074.42 | 1,253.49 | 1,432.56 | 1,611.64 | 1,969.77 | 2,327.91 | 2,686.06 | 3,223.26 |

Appendix 6c

Parish Council Precepts

| | | | 2015/16 | • | • | | | 2016/17 | • | | |
|-------------------|-----------|---------------------------------|--------------------------------|--------------|------------------|-----------|---------------------------------|------------------------------|---------------|-------------------|----------------------------|
| Parish Council | Tax Base | Council Tax Income (£) | Council Tax Band D(£) | CTS Grant | Total Precept | Tax Base | Council Tax Income (£) | Council Tax Band D (£) | CTS Grants | Total Precepts | Council Tax Increase |
| Bradfield | 5,590.09 | 216,386 | 38.7089 | 12,506 | 228,892 | 5,663.47 | 223,611 | 39,4831 | 10,005 | 233,616 | 2.00% |
| Ecclesfield | 9,031.42 | 136,269 | 15.0884 | 12,551 | 148,821 | 9,088.35 | 141,242 | 15.5410 | 10.041 | 151,283 | 3.00% |
| Stocksbridge | 3,595.35 | 105,993 | 29.4806 | 9,030 | 115,024 | 3,665.37 | 111,299 | 30.3651 | 7,224 | 118.524 | 3.00% |
| Total/average | 18,216.86 | 458,649 | 25,1772 | 34,088 | 492,737 | 18,417.19 | 476,153 | 25.8537 | 27,270 | 503,423 | 2.69% |

2. <u>Amendment to be moved by Councillor Andrew Sangar, seconded by Councillor Colin Ross</u>

That the recommendations of the Cabinet held on 17th February, 2016, as relates to the City Council's Revenue Budget and Capital Programme 2016/17, be replaced by the following resolution:-

RESOLVED: That this Council:

- (1) notes that the people of Sheffield deserve a City Council that provides good value for money, is open for business, is responsive and listens to its residents, and protects both our environment and our heritage which makes Sheffield such a special place to live;
- (2) believes that for too long the people of Sheffield have been taken for granted by this Administration who refuse to listen and continues to allow poor and unpopular decisions such as:-
 - (i) the recent disastrous cuts to Sheffield bus services by the Sheffield Bus Partnership which saw Sheffield take the bulk of the cuts to South Yorkshire's transport budget;
 - (ii) the continued felling of many of Sheffield's healthy highway trees; and
 - (iii) the sale of Cobnar Cottage, that was gifted to the people of Sheffield by J.G. Graves and falls within the bounds of Graves Park, despite a 12,000 strong petition to stop the sale;
- (3) notes that whilst blaming financial pressures for the bulk of these decisions, with no date yet set for this Council to sign the devolution deal, £30million of funding for the Sheffield City Region is at risk if the devolution deal is not signed by this Council by the end of March, and believes that this is largely due to the failure of the Leader of the Council to negotiate a good deal for Sheffield:
- (4) regrets that because the proposed devolution deal was signed to meet the timetable set by the Chancellor of the Exchequer and the timing of the Conservative Party Conference, important issues of governance remain unresolved, and failed to include contributions from many central government departments, and therefore, even if this deal is agreed, Sheffield and the wider City Region will remain highly dependent on Government spending decisions:
- (5) furthermore, condemns the missed opportunities overseen by the current Administration, leading to additional pressures on our budget, noting in particular:-
 - (i) that this city remains saddled with the debt run up by previous Labour administrations, including around £25 million every year until

- 2024 to pay off the disastrous World Student Games despite the fact that the Don Valley Stadium has now been demolished; and
- (ii) that this Administration has splashed out millions on high paid consultants, Council offices and political pet projects, squandering funds which can never be regained for local taxpayers;
- (6) notes that whilst the Liberal Democrats were in government, Sheffield City Council was given a total of £15.704 million to help freeze Council Tax for a fifth consecutive year, saving families around £200 cumulatively by the fifth year;
- (7) notes under the new Conservative Government, this funding is no longer available and the Government is attempting to force local authorities to raise taxes;
- (8) condemns the current Government's intention within this Parliament to remove all Revenue Support Grant, and is concerned that the resulting mix of Council Tax, Business Rates, and fees and charges do not provide a sound basis for covering all current Sheffield City Council services;
- (9) notes that under the current Government's proposals, growth in business rates are even more important for a successful city and as income for the City Council, but believes that due to the mismanagement of the project by the Administration on the New Retail Quarter, Sheffield's business rate income is lower than it should be;
- (10) notes the considerable increased demand on adult social care both locally and nationally, and believes this would be best funded by central government, including through the Better Care Fund, however, accepts the 2% national arrangement for the social care precept to cope with this demand when no other funding is forthcoming;
- (11) notes that in addition to the 2% adult social care precept, the Administration have chosen to raise Council Tax by 1.99%, bringing the total rise to 3.99%;
- (12) notes that this comes on top of increases in both the Fire and Rescue and Police and Crime precepts which will lead to a squeeze which will be felt by Sheffield tax payers city wide;
- (13) notes that, despite this, the Liberal Democrat alternative budget proposes only to take the 2% 'Osborne Tax' rise for adult social care and freeze the rest, 1.99% less than the Administration's budget, by making simple savings such as:-
 - (i) reducing budgets for Trade Union officials, which have been consistently protected to the detriment of front-line services;
 - (ii) reducing posts in communications, policy and research, political support and performance;

- (iii) the deletion of four senior management posts through a restructuring;
- (iv) a reduction in pay for the very highest earners in the Council to produce a more equal structure; and
- (v) giving staff an extra 3 days unpaid leave to protect Council jobs;
- (14) notes that these savings, along with the use of revenue underspend and New Homes Bonus, would enable the Council to continue to provide good value for money and work in a more business friendly, environmentally sustainable way by:-
 - (i) supporting hard-working Sheffield families suffering in the cost of living crisis by keeping their Council Tax down;
 - (ii) supporting city centre businesses by instigating free parking on Sundays, in line with other large cities;
 - (iii) supporting Associate Libraries by employing professional librarian support;
 - (iv) reversing cuts to the parks budget;
 - (v) upping investment in brownfield sites to protect our green open spaces from development;
 - (vi) researching into the possibility of a 'Sheffield Pound' a local currency which would help local independent businesses;
 - (vii) giving local people a greater say in how money is spent in their area by giving more control and funding to Local Area Partnerships;
 - (viii) supporting our local shopping centres by further investment in our local shopping centres in Woodseats and Hillsborough; and
 - the creation of a new 'Community Environmental Fund' an additional pot of money for local communities to decide how best they would like to invest in their environment whether that be the retention of highway trees, cycle lanes or inventive recycling schemes;
- therefore requests the Interim Executive Director, Resources to implement the City Council's Revenue Budget and Capital Programme 2016/2017 in accordance with the details set out in the reports on the Revenue Budget and Capital Programme now submitted, but with the following amendments:-

| Revenue Budget proposal | | | | | |
|---|-------|-------|--|-------|-------|
| Savings proposals | £'000 | £'000 | Spending proposals | £'000 | £'000 |
| Permanent reductions in spending: | | | Permanent additions to budget: | | |
| Additional 3 days unpaid leave for all staff | 1,200 | | Keep Council Tax down for Sheffield taxpayers | 3,450 | |
| Delete 4 Senior Manager posts | 200 | | Instigate free parking on Sundays | 235 | |
| Reduce the number of Trade Union convenors | 313 | | Restore some of the recent changes to bus routes | 320 | |
| Delete Special Responsibility Allowances for Cabinet Advisors | 45 | | Professional support for associate libraries | 70 | |
| Remove Leader's Policy Officer post | 30 | | Reverse cuts to Parks and Countryside contract payments | 45 | |
| Deletion of posts within the Policy Team | 64 | | Permanent additions to budget - subtotal | | 4,120 |
| Pay review – 10% reduction for staff on a salary of >£80k (assume 6 months savings) | 105 | | Work with community groups to investigate the possibility of a Sheffield Pound (funded by New Homes Bonus) | 25 | |
| Reduce posts within Communications team | 115 | | Temporary additions to budget - subtotal | | 25 |
| Withdraw funding for Sheffield First partnership | 25 | | | | |
| Reduce posts in Sustainable Cities team | 22 | | | | |
| Set a modest target for shared services between Sheffield trusts | 50 | | | | |

| | | T | T | 1 |
|---|-------|--------|----------------------------|-------|
| Set a modest savings target for shared services with other Local Authorities in Sheffield City Region | 100 | | | |
| Deletion of posts in the 'Office Accommodation Strategy' team | 60 | | | |
| Permanent reductions in spending - subtotal | | 2,329 | | |
| Use of 2015/16 projected revenue underspend (The carry forward from the 2015/16 budget is subject to approval by Cabinet at its meeting on 9 March 2016. If this carry forward is not approved by Cabinet the amount will be met from Reserves) | 523 | | | |
| Use of unallocated New Homes Bonus (NHB) | 1,293 | | | |
| Temporary reductions in spending - subtotal | | 1,816* | | |
| Revenue saving sub-total | | 4,145 | Revenue spending sub-total | 4,145 |

* Advice of the Chief Executive & the Section 151 Officer

The Council has always applied the approach that NHB funding is to be used to fund oneoff schemes that support growth, housing and infrastructure. As NHB funding is a timelimited funding source, the Council's view has been that it is not prudent to use these funds to support on-going annual revenue expenditure. Using NHB to support revenue spend is not a sustainable strategy, as it simply defers identifying spending reductions for one year. It also displaces various growth, infrastructure etc schemes that would have been brought forward to be funded by NHB.

In addition there is already a significant degree of risk in our on-going revenue budgets. In particular the 2016/17 revenue budget includes £24.6m of pressures, and similar levels of pressures are anticipated for 2017/18, as there is a further RSG reduction of £22.8m in 17/18. The Council's 2016/17 budget also includes £9.3m of one-off funding for the Better Care Fund that has not been confirmed beyond 2016/17, so resources to fund some or all of this amount might have to be identified in 2017/18.

Consequently officers' advice is that it would not be prudent to add a requirement to identify a further £1.816m reduction in our 2017/18 budget, which would be necessitated if NHB and the 2015/16 non-recurrent underspend are used to reduce Council Tax income. For the avoidance of doubt, officers are not saying that the use of these monies in this way would be unlawful, however we would advise against it because it is likely to lead to an unsustainable future budget.

| Capital Budget | | | |
|---|-------|---|-------|
| Capital spending proposal | £'000 | Financing of capital proposals | £'000 |
| Devolve spending of Successful Centres Programme funds to Local Area Partnerships | 300 | Re-allocation of Continuation of Successful Centres Programme (£300k) | 300 |
| Increasing investment in brownfield sites (funded by NHB) | 200 | Use of unallocated New Homes Bonus (NHB) | 807 |
| Regeneration project for Woodseats District Centre (funded by NHB) | 150 | | |
| Regeneration project for Hillsborough District Centre (funded by NHB) | 150 | | |
| Creation of a 'Community Environmental Fund' (funded by NHB) | 307 | | |
| Capital spending total | 1,107 | Financing of capital proposals total | 1,107 |

- (16) notes those specific projects included in the years 2016/17 to 2021/22 Capital Programmes at Appendix 9 of the report on the Capital Programme, subject to the amendments outlined in paragraph (15) above, and that block allocations are included within the Programme for noting at this stage and detailed proposals will be brought back for separate Member approval as part of the monthly monitoring procedures;
- (17) notes the proposed Capital Programme for the 5 years to 2021/22 as per Appendix 9 of the report on the Capital Programme, subject to the amendments outlined in paragraph (15) above;
- (18) approves the Corporate Resource Pool (CRP) policy outlined in Appendix 4 of the report on the Capital Programme such that the commitment from the CRP is limited to one year and no CRP supported schemes are approved

beyond 2016-17 unless explicitly stated, and that further reports will be brought to Members as part of the monthly approval process should the receipts position improve;

after noting the joint report of the Chief Executive and the Interim Executive Director, Resources now submitted on the Revenue Budget 2016/17, approves and adopts a net Revenue Budget for 2016/17 amounting to £403.042m, as set out in Appendix 3 of that report, and subsequently amended in the light of paragraph (15) above, as follows:-

| | | Appendix 3 |
|-------------------------------|---|-------------------------------|
| | Summary Revenue Budget | |
| Original Budget 2015/16 | | Original Budget 2016/17 |
| £000 | | £000 |
| 0= 000 | Portfolio budgets: | 22.222 |
| 65,980 | Children Young People and Families | 66,020 |
| 156,215 126,520 | Communities Place | 153,459 129,409 |
| 2,292 | Policy Performance and Communications | 1,363 |
| 54,135 | Resources | 51,526 |
| 405,142 | | 401,779 |
| | Corporate Budgets: | |
| | | |
| 0 | Specific Grants Council Tax Freeze Grant for 2014/15 | 0 |
| 0 -12,399 | NHS Funding | -12,399 |
| -12,399 -73,442 | PFI Grant | -74,601 |
| -7,738 | New Homes Bonus (LGF) | -9,323 |
| -1,916 | Business Rates Transitional Grant | -1,490 |
| -2,500 | Small Business Rates Relief | -2,880 |
| -100 | Empty New Build Relief (ENBR) | 0 |
| -500 | Retail Relief (RR) | 0 |
| -53 | Local Support Services Grant | 0 |
| -2,216 | Independent Living Fund | -2,216 |
| | Corporate Items | |
| 8,200 | Redundancy Provision | 8,200 |
| -17,289 | Pension Costs | -18,846 |
| 6,391 | New Homes Bonus (LGF) | 8,405 |
| -2,000 | Public Health Savings / re-investments | -698 |
| 3,000 | Contingency - Adults Social Care Pressures | 4,555 |
| 24,913 | Schools and Howden PFI | 25,094 |

| 1,400 | Infrastructure Investment in NRQ / St Pauls Place | 600 |
|---|---|--|
| 34 | Payment to Parish Councils | 27 |
| 300 | ICT Refresh | 300 |
| -1,783 | CAPITA Contract Savings* | 0 |
| 0 | Better Care Fund | -9,300 |
| 0 | Pension Deficit Payment | 80,100 |
| 3,327 | Other | 1,067 |
| 37,184 | Capital Financing costs | 31,995 |
| 28,073 | MSF capital financing costs | 28,199 |
| 28,032 | Contribution to Reserves | -55,526 |
| 424,060 | Total Expanditura | 402.042 |
| | | |
| 424,000 | Total Expenditure | 403,042 |
| 424,000 | Financing of Net Expenditure | 403,042 |
| -115,837 | · | -90,592 |
| | Financing of Net Expenditure | · |
| -115,837 | Financing of Net Expenditure Revenue Support Grant | -90,592 |
| -115,837 -105,661 | Financing of Net Expenditure Revenue Support Grant NNDR/Business Rates Income | -90,592 -106,566 |
| -115,837 -105,661 -28,883 | Financing of Net Expenditure Revenue Support Grant NNDR/Business Rates Income Business Rates Top Up Grant | -90,592 -106,566 -29,124 |
| -115,837 -105,661 -28,883 -170,379 | Financing of Net Expenditure Revenue Support Grant NNDR/Business Rates Income Business Rates Top Up Grant Council Tax income | -90,592 -106,566 -29,124 -173,017 |

^{*} The total Capita savings for 2016/17 are £3.4m but are reflected as a budget reduction within the Resources portfolio instead of a Corporate Saving.

- ** The Communities portfolio budget includes £131.1m for Adult Social Care (ASC) in 2015/16. The ASC budget will increase by £3.5m in 2016/17, funded by the social care precept.
- (20) approves a Band D equivalent Council Tax of £1,334.39 for City Council services, i.e. an increase of 2.00% (0.00% City Council increase and 2% national arrangement for the social care precept);
- (21) approves the Revenue Budget allocations and Budget Implementation Plans for each of the services, as set out in Appendix 2 of the Revenue Budget report, subject to the amendments outlined in paragraph (15) above;
- (22) notes the latest 2015/16 budget monitoring position;
- (23) approves the Treasury Management and Annual Investment Strategies set out in Appendix 7 of the Revenue Budget report and the recommendations contained therein;
- (24) approves the Minimum Revenue Provision (MRP) Statement set out in

- Appendix 7 of the Revenue Budget report;
- agrees that authority be delegated to the Director of Finance to undertake Treasury Management activity, to create and amend appropriate Treasury Management Practice Statements and to report on the operation of Treasury Management activity on the terms set out in these documents;
- agrees that the Members' Allowances Scheme for 2013/14 and onwards, approved on 15th May, 2013, and implemented for 2014/15 and for 2015/16, be also implemented for 2016/17, subject to the amendment outlined in paragraph (15) above relating to the deletion of Special Responsibility Allowances for Cabinet Advisors;
- agrees to forego an annual increase in the Members' Allowances in 2016/17;
- (28) approves a Pay Policy for 2016/17 as set out in Appendix 8 of the Revenue Budget report, subject to the amendment outlined in paragraph (15) above relating to the reduction in pay for staff on a salary above £80K;
- delegates authority to the Director of Public Health and the Interim Executive Director, Resources, in consultation with the Cabinet Member for Finance and Resources, to approve the final allocation of Public Health grant to portfolios in 2016/17;
- (30) approves the proposed amount of compensation to Parish Councils for the loss of council tax income in 2016/17 at the levels shown in the table below paragraph 168 of the Revenue Budget report;
- (31) notes the precepts issued by local parish councils which add £503,423 to the calculation of the budget requirement in accordance with Sections 31 to 36 of the Local Government Finance Act 1992;
- notes the information on the precepts issued by the South Yorkshire Police and Crime Commissioner and the South Yorkshire Fire and Rescue Authority, together with the impact of these on the overall amount of Council Tax to be charged in the City Council's area;
- (33) notes that, based on the estimated expenditure level of £403.042m set out in paragraph (19) above, the amounts shown in Appendix 6b below would be calculated by the City Council for the year 2016/17, in accordance with Sections 30 to 36 of the Local Government Finance Act 1992:

Appendix 6a

CITY OF SHEFFIELD CALCULATION OF RECOMMENDED COUNCIL TAX FOR 2016/17 REVENUE BUDGET

The Council is recommended to resolve as follows:

- 1. It be noted that on 15th January 2016, the Council calculated the Council Tax Base 2016/17
 - (a) for the whole Council area as:

 132,253.72 (item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act"));
 and
 - (b) for dwellings in those parts of its area to which a Parish precept relates as in the attached Appendix 6c.
- Calculate that the Council Tax requirement for the Council's own purposes for 2016/17 (excluding Parish precepts) is:
 £ 176,477,895.
- 3. That the following amounts be calculated for the year 2016/17 in accordance with Sections 31 to 36 of the Act:
- (a) £1,367,713,044 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
- (b) £1,190,731,727 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
- (c) £176,981,317 being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year (item R in the formula in Section 31B of the Act).
- (d) £1,338.1954 being the amount at 3(c) above (Item R), all divided by item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish Precepts).
- (e) £503,423 being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Appendix 6b).
- (f) £1,334.3889 being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.
- 4. To note that the Police and Crime Commissioner and the Fire and Rescue

Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table below.

- 5. **£3,460,485** The amount set by the authority at 2 above, under Section 30 of the Act, includes an amount attributable to the adult social care precept.
- 6. That the Council, in accordance with Sections 30 to 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2016/17 for each part of its area and for each of the categories of dwellings.

| Sheffield City Counc | il (non-par | ish areas |) | | | | | |
|---|-------------|-----------|-----------|----------|----------|----------|----------|----------|
| | | | Valuation | Band | | | | |
| | Α | В | С | D | E | F | G | Н |
| Sheffield City Council | 889.59 | 1,037.86 | 1,186.12 | 1,334.39 | 1,630.92 | 1,927.45 | 2,223.98 | 2,668.78 |
| South Yorkshire Fire & Rescue Authority | 45.09 | 52.60 | 60.12 | 67.63 | 82.66 | 97.69 | 112.72 | 135.26 |
| South Yorkshire Police and Crime Commissioner | 102.11 | 119.12 | 136.14 | 153.16 | 187.20 | 221.23 | 255.27 | 306.32 |
| Aggregate of Council tax requirements | 1,036.79 | 1,209.58 | 1,382.38 | 1,555.18 | 1,900.78 | 2,246.37 | 2,591.97 | 3,110.36 |
| Bradfield Parish Council | | | | | | I | I | |
| | | | Valuation | Band | | | | |
| | Α | В | С | D | E | F | G | Н |
| Sheffield City Council | 889.59 | 1,037.86 | 1,186.12 | 1,334.39 | 1,630.92 | 1,927.45 | 2,223.98 | 2,668.78 |
| Bradfield Parish Council | 26.32 | 30.71 | 35.10 | 39.48 | 48.26 | 57.03 | 65.81 | 78.97 |
| South Yorkshire Fire & Rescue Authority | 45.09 | 52.60 | 60.12 | 67.63 | 82.66 | 97.69 | 112.72 | 135.26 |
| South Yorkshire Police and Crime Commissioner | 102.11 | 119.12 | 136.14 | 153.16 | 187.20 | 221.23 | 255.27 | 306.32 |
| Aggregate of Council tax requirements | 1,063.11 | 1,240.29 | 1,417.48 | 1,594.66 | 1,949.04 | 2,303.40 | 2,657.78 | 3,189.33 |
| Ecclesfield Parish Counc | il | | | | | | | |
| Lociconeia i anon oounc | ,,, | | Valuation | Band | | | | |
| | Α | В | С | D | Е | F | G | Н |
| Sheffield City Council | 889.59 | 1,037.86 | 1,186.12 | 1,334.39 | 1,630.92 | 1,927.45 | 2,223.98 | 2,668.78 |

| Ecclesfield Parish Council | 10.36 | 12.09 | 13.81 | 15.54 | 18.99 | 22.45 | 25.90 | 31.08 |
|---|----------|----------|-----------|----------|----------|----------|----------|----------|
| South Yorkshire Fire & Rescue Authority | 45.09 | 52.60 | 60.12 | 67.63 | 82.66 | 97.69 | 112.72 | 135.26 |
| South Yorkshire Police and Crime Commissioner | 102.11 | 119.12 | 136.14 | 153.16 | 187.20 | 221.23 | 255.27 | 306.32 |
| Aggregate of Council tax requirements | 1,047.15 | 1,221.67 | 1,396.19 | 1,570.72 | 1,919.77 | 2,268.82 | 2,617.87 | 3,141.44 |
| Stocksbridge Town Cour | ncil | | Valuation | Dand | | | | |
| | | | Valuation | i Band | | | | |
| | А | В | С | D | E | F | G | Н |
| Sheffield City Council | 889.59 | 1,037.86 | 1,186.12 | 1,334.39 | 1,630.92 | 1,927.45 | 2,223.98 | 2,668.78 |
| Stocksbridge Town Council | 20.24 | 23.62 | 26.99 | 30.37 | 37.11 | 43.86 | 50.61 | 60.73 |
| South Yorkshire Fire & Rescue Authority | 45.09 | 52.60 | 60.12 | 67.63 | 82.66 | 97.69 | 112.72 | 135.26 |
| South Yorkshire Police and Crime Commissioner | 102.11 | 119.12 | 136.14 | 153.16 | 187.20 | 221.23 | 255.27 | 306.32 |
| Aggregate of Council tax requirements | 1,057.03 | 1,233.20 | 1,409.37 | 1,585.55 | 1,937.89 | 2,290.23 | 2,642.58 | 3,171.09 |

7. The Council's basic amount of Council Tax is not excessive in accordance with the principles approved under Section 52ZB of the Local Government Finance Act 1992, therefore no referendum is required.

| Appendix 6 | | | | | | | | <u>pendix 6b</u> |
|---|----------|----------|----------|----------|----------|----------|----------|------------------|
| | | | | | | | | |
| Council Tax Schedule 2016/17 | Band A | Band B | Band C | Band D | Band E | Band F | Band G | Band H |
| Sheffield City Council | 889.59 | 1,037.86 | 1,186.12 | 1,334.39 | 1,630.92 | 1,927.45 | 2,223.98 | 2,668.78 |
| South Yorkshire Fire & Rescue Authority | 45.09 | 52.60 | 60.12 | 67.63 | 82.66 | 97.69 | 112.72 | 135.26 |
| South Yorkshire Police and Crime Commissioner | 102.11 | 119.12 | 136.14 | 153.16 | 187.20 | 221.23 | 255.27 | 306.32 |
| Total charge for non-parish areas of Sheffield | 1,036.79 | 1,209.58 | 1,382.38 | 1,555.18 | 1,900.78 | 2,246.37 | 2,591.97 | 3,110.36 |
| Bradfield Parish Council | 1,063.11 | 1,240.29 | 1,417.48 | 1,594.66 | 1,949.04 | 2,303.40 | 2,657.78 | 3,189.33 |
| Ecclesfield Parish Council | 1,047.15 | 1,221.67 | 1,396.19 | 1,570.72 | 1,919.77 | 2,268.82 | 2,617.87 | 3,141.44 |

| Stocksbridge Town Council | 1,057.03 | 1,233.20 | 1,409.37 | 1,585.55 | 1,937.89 | 2,290.23 | 2,642.58 | 3,171.09 |
|---------------------------|----------|----------|----------|----------|----------|----------|----------|----------|
| | | | | | | | | |

Parish Council Precepts

Appendix 6c

| | | | 2015/16 | | | | | 2016/17 | | | |
|-------------------|-----------|---------------------------------|--------------------------------|--------------|------------------|-----------|---------------------------------|------------------------------|---------------|-------------------|----------------------------|
| Parish Council | Tax Base | Council Tax Income (£) | Council Tax Band D(£) | CTS Grant | Total Precept | Tax Base | Council Tax Income (£) | Council Tax Band D (£) | CTS Grants | Total Precepts | Council Tax Increase |
| Bradfield | 5,590.09 | 216,386 | 38.7089 | 12,506 | 228,892 | 5,663.47 | 223,611 | 39,4831 | 10,005 | 233,616 | 2.00% |
| Ecclesfield | 9,031.42 | 136,269 | 15.0884 | 12,551 | 148,821 | 9,088.35 | 141,242 | 15.5410 | 10.041 | 151,283 | 3.00% |
| Stocksbridge | 3,595.35 | 105,993 | 29.4806 | 9,030 | 115,024 | 3,665.37 | 111,299 | 30.3651 | 7,224 | 118.524 | 3.00% |
| Total/average | 18,216.86 | 458,649 | 25,1772 | 34,088 | 492,737 | 18,417.19 | 476,153 | 25.8537 | 27,270 | 503,423 | 2.69% |

3. <u>Amendment to be moved by Councillor Rob Murphy, seconded by Councillor Brian Webster</u>

That the recommendations of the Cabinet held on 17th February, 2016, as relates to the City Council's Revenue Budget and Capital Programme 2016/17, be replaced by the following resolution:-

RESOLVED: That this Council:

- (1) deplores the cuts to local authority funding being imposed by central government and applauds the efforts of politicians and campaigners calling for an alternative to austerity;
- thanks the officers of the Council and in other organisations directly affected by the austerity programme in the way they have responded to the cuts and made sacrifices:
- (3) notes that, this year, over £9 million of additional cuts are needed because of pressures and additional spending, which we believe arises from the lack of flexibility in long-term outsourced contracts with just two private companies, specifically the Waste Management and Streets Ahead contracts;
- (4) further notes the intention of Government to reduce the main source of local authority funding, the Revenue Support Grant, to nil and to switch funding to business rates in their own areas, a move which will favour more affluent areas of the country;
- therefore recognises that austerity is not going to go away and that Elected Members in Sheffield, however difficult the crisis we face, have a responsibility to do the best they can for the people of Sheffield, prioritising the available resources to protect communities and the most vulnerable and working towards a more equitable and resilient city;
- (6) believes that the people of this city want a Council that listens to them and takes their genuinely-expressed concerns into account;
- (7) therefore, will open up Council meetings to public scrutiny by online web broadcasting;
- (8) will cut political spin emanating from the Town Hall by cutting the posts of Group Policy Officers and requiring politicians to do their own research and press work:
- (9) will install a maximum 10:1 pay ratio between the highest and lowest paid Council officers, closing the gap by reducing the pay of those on the highest salaries over £50,000 a year;
- (10) will further reduce up to 2 posts in the HR Service to protect frontline services;

- (11) will reduce cuts to services for the older and disabled people and help ensure decent pay and conditions for care staff, putting an extra £253k into adult social care;
- regrets not having taken up the option of a significant investment in jobs in the renewable energy industry when proposed in 2014, to reduce fuel bills and create an income stream for other services, and also regrets abandoning the subsequent scheme adopted in 2015 once the Government reduced support for renewable energy in favour of dirty sources such as nuclear, diesel and fracking;
- (13) believes, however, this Council can use the economies of scale available to it and will invest in a further scheme of solar panel installation on the Council's housing stock by re-prioritising capital funding within the Housing Revenue Account:
- will create or maintain further jobs by setting aside unallocated New Homes Bonus funding to identify and survey brownfield sites for re-use for new housing and business, so as to minimise the impact of new building on the green belt or those brownfield sites that provide particular benefits to wildlife or the local community;
- (15) will also create jobs by setting aside further unallocated New Homes Bonus funding to invest in a fund for energy efficiency schemes in maintained schools:
- will put further resources into turning empty properties into much needed homes by investing a small amount of New Homes Bonus funding in further enforcement work in this area, which will in turn generate increased NHB funding as homes are brought back into occupation;
- (17) will also reverse the proposed cut in private sector housing, in order to ensure higher standards in this sector;
- (18) will use the £523,000 one-off sum from the Council's 2015/16 underspend to:
 - (i) develop proposals to introduce a workplace parking scheme, to improve air quality and generate further revenue for public transport investment:
 - develop proposals to offer more policing and services related to the night-time economy by ensuring high-value businesses make an appropriate contribution to social costs through use of a night-time levy scheme;
 - (iii) double the sum available for discretionary spending by councillors on small-scale ward-level projects;
 - (iv) increase the hardship fund to £1m to alleviate the impact of

increased Council Tax bills, in particular on the 30,000 lowest-income households affected by the loss of Council Tax Benefit and that have seen by far the biggest increase in Council Tax in recent years; and

- (v) will invest £20k of the Local Growth Fund (New Homes Bonus) to install solar panels on the Park Centre as part of its roof renovations, thereby reducing fuel bills and increasing the sustainability of the building:
- (19) will reduce the price of permits in parking permit zones to 2010 levels by shifting the cost of parking in these residential PPZ to non-residents, meaning that people living in some of the most congested and polluted areas of the city are not subsidising other transport services;
- further, will prioritise the installation of 20mph zones in areas with the worst road safety accident statistics and, therefore, will re-prioritise funding available in the Local Transport Plan programme to a default 20mph speed limit in the city centre;
- recognises the importance of children learning to use public transport safely and therefore will provide funds to mitigate the impact of the 10p rise in children's bus fares;
- (22) will forego any increase in Members' allowances;
- therefore requests the Interim Executive Director, Resources to implement the City Council's Revenue Budget and Capital Programme 2016/2017 in accordance with the details set out in the reports on the Revenue Budget and Capital Programme now submitted, but with the following amendments:-

| Savings proposals | £'000 | Spending proposals | £'000 |
|---|-------|---|-------|
| Permanent reduction in spending: | | Permanent additions to budget: | |
| Reduce pay on employees paid over £150,000 by 20% (assume 6 month saving) | 24 | Parking permit fees reduced to 2010 levels | 297 |
| Reduce pay on employees paid over £100,000 by 15% (assume 6 month saving) | 59 | Mitigate the impact on Sheffield children & young people of the decision to increase child concessionary single fares from 70p to 80p | 440 |

| Revenue saving sub-total | 1,212 | Revenue spending sub-total | 1,212 |
|---|-------|--|-------|
| | | | |
| Introduce increased on-street parking fees in PPZs (i.e. 30p increase over and above saving proposed in BIP) | 405 | Reverse proposed cuts to investment in the Alcohol Strategy [p160, F6] | 128 |
| Removal of further 2 posts in HR | 100 | Establish discretionary fund for grants to encourage zero or low-emission taxi vehicles | 5 |
| Remove all group policy officer posts | 91 | Supporting the review of individual care packages to maintain quality of care across Communities | 253 |
| Use of New Homes Bonus (to fund additional post in Private Sector Housing currently funded through Public Health) | 24 | Additional post in Private Sector Housing | 24 |
| Use of New Homes Bonus (to fund enforcement officer to bring empty homes back into use) | 35 | Additional enforcement officer post to bring empty homes back into use | 35 |
| Reduce pay on employees paid over £50,000 by 10% (assume 6 month saving) | 475 | Webcasting of all Full Council, Budget & Scrutiny meetings | 30 |

| Capital Budget | | | |
|---|-------|---|-------|
| Capital spending proposal | £'000 | Financing of capital proposal | £'000 |
| Investment in solar panels on 2000 council houses | 6,052 | Re-prioritise use of capital funding within HRA to fund the majority of the investment in solar panels on 2000 council houses | 5,052 |
| | | Use of New Homes Bonus to fund the remainder of the investment in solar panels on 2000 council houses | 1000 |
| 20's Plenty City Centre scheme | 262 | Re-prioritise Local Transport Plan Programme set aside for | 156 |

| | | 20mph speed limit schemes | |
|---|-------|---|-------|
| | | Use of part of 2015/16 projected revenue underspend to cover part of the cost of the 20's Plenty City Centre scheme | 106 |
| Install solar panels as part of roof replacement programme at Park Centre | 20 | Use of part of 2015/16 projected revenue underspend to cover cost of installing solar panels at Park Centre | 20 |
| Establishment of fund to prepare brownfield sites for redevelopment | 500 | Use of New Homes Bonus to establish fund to prepare brownfield sites for redevelopment | 500 |
| Energy efficiency for schools fund | 500 | Use of New Homes Bonus to establish fund for energy efficiency schemes in schools | 500 |
| Capital spending total | 7,334 | Financing of capital proposals total | 7,334 |

| Savings proposals | £'000 | Spending proposals | £'000 |
|---|-------|---|-------|
| Temporary reductions in spending: | | Temporary additions to budget: | |
| Use of 2015/16 projected revenue underspend (The carry forward from the 2015/16 budget is subject to approval by Cabinet at its meeting on 9 March 2016. If this carry forward is not approved by Cabinet the amount will be met from Reserves) | 397 | Developing proposals to introduce a workplace parking scheme | 100 |
| | | Feasibility study into late night levy scheme | 25 |
| | | Double the amount available for discretionary spending by local | 72 |

| | | area partnerships for 2016/17 only | |
|---|-----|---|-----|
| | | | |
| | | Further increase of £200k to the Council Tax Hardship Fund for 2016/17 only | 200 |
| | | | |
| | | | |
| Use of projected revenue underspend sub-total | 397 | One-off spending proposals sub-total | 397 |

- (24) notes those specific projects included in the years 2016/17 to 2021/22 Capital Programmes at Appendix 9 of the report on the Capital Programme, subject to the amendments outlined in paragraph (23) above, and that block allocations are included within the Programme for noting at this stage and detailed proposals will be brought back for separate Member approval as part of the monthly monitoring procedures;
- (25) notes the proposed Capital Programme for the 5 years to 2021/22 as per Appendix 9 of the report on the Capital Programme, subject to the amendments outlined in paragraph (23) above;
- (26) approves the Corporate Resource Pool (CRP) policy outlined in Appendix 4 of the report on the Capital Programme such that the commitment from the CRP is limited to one year and no CRP supported schemes are approved beyond 2016-17 unless explicitly stated, and that further reports will be brought to Members as part of the monthly approval process should the receipts position improve;
- after noting the joint report of the Chief Executive and the Interim Executive Director, Resources now submitted on the Revenue Budget 2016/17, approves and adopts a net Revenue Budget for 2016/17 amounting to £406.492m, as set out in Appendix 3 of that report, and subsequently amended in the light of paragraph (23) above, as follows:-

Appendix 3

Summary Revenue Budget

| Original Budget 2015/16 | | Original Budget 2016/17 |
|-------------------------------|------------------------------------|-------------------------------|
| £000 | | £000 |
| | Portfolio budgets: | |
| 65,980 | Children Young People and Families | 66,258 |
| 156,215 | Communities | 154,103 |
| 126,520 | Place | 129,475 |

| 2,292 54,135 405,142 | Policy Performance and Communications Resources | 1,801 52,033 403,669 |
|---|--|--|
| | Corporate Budgets: | |
| -12,399 -73,442 -7,738 -1,916 -2,500 -100 -500 -53 -2,216 | Specific Grants NHS Funding PFI Grant New Homes Bonus (LGF) Business Rates Transitional Grant Small Business Rates Relief Empty New Build Relief (ENBR) Retail Relief (RR) Local Support Services Grant Independent Living Fund | -12,399 -74,601 -9,323 -1,490 -2,880 0 0 0 -2,216 |
| 8,200 -17,289 6,391 -2,000 3,000 24,913 1,400 34 300 -1,783 0 0 3,327 | Corporate Items Redundancy Provision Pension Costs New Homes Bonus (LGF) Public Health Savings / re-investments Contingency - Adults Social Care Pressures Schools and Howden PFI Infrastructure Investment in NRQ / St Pauls Place Payment to Parish Councils ICT Refresh CAPITA Contract Savings* Better Care Fund Pension Deficit Payment Other | 8,200 -18,846 8,405 -698 4,555 25,094 600 27 300 0 -9,300 80,100 1,267 |
| 37,184 28,073 28,032 | Capital Financing costs MSF capital financing costs Contribution to Reserves | 31,995 28,199 -54,166 |
| 424,060 | Total Expenditure | 406,492 |
| | Financing of Net Expenditure | |
| -115,837 -105,661 -28,883 -170,379 -3,300 0 | Revenue Support Grant NNDR/Business Rates Income Business Rates Top Up Grant Council Tax income Collection Fund surplus Social Care Precept | -90,592 -106,566 -29,124 -176,467 -283 -3,460 |
| -424,060 | Total Financing | -406,492 |

- * The total Capita savings for 2016/17 are £3.4m but are reflected as a budget reduction within the Resources portfolio instead of a Corporate Saving.
- ** The Communities portfolio budget includes £131.1m for Adult Social Care (ASC) in 2015/16. The ASC budget will increase by £3.5m in 2016/17, funded by the social care precept.
- (28) approves a Band D equivalent Council Tax of £1,360.48 for City Council services, i.e. an increase of 3.99% (1.99% City Council increase and 2% national arrangement for the social care precept);
- (29) approves the Revenue Budget allocations and Budget Implementation Plans for each of the services, as set out in Appendix 2 of the Revenue Budget report, subject to the amendments outlined in paragraph (23) above;
- (30) notes the latest 2015/16 budget monitoring position;
- (31) approves the Treasury Management and Annual Investment Strategies set out in Appendix 7 of the Revenue Budget report and the recommendations contained therein;
- (32) approves the Minimum Revenue Provision (MRP) Statement set out in Appendix 7 of the Revenue Budget report;
- (33) agrees that authority be delegated to the Director of Finance to undertake Treasury Management activity, to create and amend appropriate Treasury Management Practice Statements and to report on the operation of Treasury Management activity on the terms set out in these documents;
- (34) agrees that the Members' Allowances Scheme for 2013/14 and onwards, approved on 15th May, 2013, and implemented for 2014/15 and for 2015/16, be also implemented for 2016/17;
- (35) agrees to forego an annual increase in the Members' Allowances in 2016/17;
- approves a Pay Policy for 2016/17 as set out in Appendix 8 of the Revenue Budget report, subject to the amendment outlined in paragraph (23) above relating to the reduction in pay for employees paid over £150k, £100k and £50k of 20%, 15% and 10% respectively;
- delegates authority to the Director of Public Health and the Interim Executive Director, Resources, in consultation with the Cabinet Member for Finance and Resources, to approve the final allocation of Public Health grant to portfolios in 2016/17:
- (38) approves the proposed amount of compensation to Parish Councils for the loss of council tax income in 2016/17 at the levels shown in the table below

- paragraph 168 of the Revenue Budget report;
- (39) notes the precepts issued by local parish councils which add £503,423 to the calculation of the budget requirement in accordance with Sections 31 to 36 of the Local Government Finance Act 1992:
- (40) notes the information on the precepts issued by the South Yorkshire Police and Crime Commissioner and the South Yorkshire Fire and Rescue Authority, together with the impact of these on the overall amount of Council Tax to be charged in the City Council's area;
- (41) notes that, based on the estimated expenditure level of £406.492m set out in paragraph (27) above, the amounts shown in Appendix 6b below would be calculated by the City Council for the year 2016/17, in accordance with Sections 30 to 36 of the Local Government Finance Act 1992;

Appendix 6a

CITY OF SHEFFIELD CALCULATION OF RECOMMENDED COUNCIL TAX FOR 2016/17 REVENUE BUDGET

The Council is recommended to resolve as follows:

- 1. It be noted that on 15th January 2016, the Council calculated the Council Tax Base 2016/17
 - (a) for the whole Council area as:

 132,253.72 (item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")); and
 - (b) for dwellings in those parts of its area to which a Parish precept relates as in the attached Appendix 6c.
- Calculate that the Council Tax requirement for the Council's own purposes for 2016/17 (excluding Parish precepts) is:
 £ 179,927,895.
- 3. That the following amounts be calculated for the year 2016/17 in accordance with Sections 31 to 36 of the Act:
- (a) £1,369,647,044 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
- (b) £1,189,215,727 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.

- (c) £180,431,317 being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year (item R in the formula in Section 31B of the Act).
- (d) £1,364.2816 being the amount at 3(c) above (Item R), all divided by item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish Precepts).
- (e) £503,423 being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Appendix 6b).
- (f) £1,360.4751 being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.
- 4. To note that the Police and Crime Commissioner and the Fire and Rescue Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table below.
- 5. **£3,460,485** The amount set by the authority at 2 above, under Section 30 of the Act, includes an amount attributable to the adult social care precept.
- 6. That the Council, in accordance with Sections 30 to 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2016/17 for each part of its area and for each of the categories of dwellings.

| Sheffield City Counc | Sheffield City Council (non-parish areas) | | | | | | | | | | | |
|---|---|----------|----------|----------|----------|----------|----------|----------|--|--|--|--|
| Valuation Band | | | | | | | | | | | | |
| | А | В | C D | | E | F | G | Н | | | | |
| Sheffield City Council | 906.98 | 1,058.15 | 1,209.31 | 1,360.48 | 1,662.80 | 1,965.13 | 2,267.46 | 2,720.95 | | | | |
| South Yorkshire Fire & Rescue Authority | 45.09 | 52.60 | 60.12 | 67.63 | 82.66 | 97.69 | 112.72 | 135.26 | | | | |
| South Yorkshire Police and Crime Commissioner | 102.11 | 119.12 | 136.14 | 153.16 | 187.20 | 221.23 | 255.27 | 306.32 | | | | |
| Aggregate of Council tax requirements | 1,054.18 | 1,229.87 | 1,405.57 | 1,581.27 | 1,932.66 | 2,284.05 | 2,635.45 | 3,162.53 | | | | |

| Bradfield Parish Council | | | | | | | | | |
|---|----------|----------|-----------|----------|----------|----------|----------|----------|--|
| | | | Valuation | n Band | | | | | |
| | Α | В | С | D | E | F | G | Н | |
| | | | | | | | | | |
| Sheffield City Council | 906.98 | 1,058.15 | 1,209.31 | 1,360.48 | 1,662.80 | 1,965.13 | 2,267.46 | 2,720.95 | |
| Bradfield Parish Council | 26.32 | 30.71 | 35.10 | 39.48 | 48.26 | 57.03 | 65.81 | 78.97 | |
| South Yorkshire Fire & Rescue Authority | 45.09 | 52.60 | 60.12 | 67.63 | 82.66 | 97.69 | 112.72 | 135.26 | |
| South Yorkshire Police and Crime Commissioner | 102.11 | 119.12 | 136.14 | 153.16 | 187.20 | 221.23 | 255.27 | 306.32 | |
| Aggregate of Council tax requirements | 1,080.50 | 1,260.58 | 1,440.67 | 1,620.75 | 1,980.92 | 2,341.08 | 2,701.26 | 3,241.50 | |
| Ecclesfield Parish Counc | il | | | | | | | | |
| | | | Valuation | n Band | | | | | |
| | Α | В | С | D | Е | F | G | Н | |
| | | | | | | | | | |
| Sheffield City Council | 906.98 | 1,058.15 | 1,209.31 | 1,360.48 | 1,662.80 | 1,965.13 | 2,267.46 | 2,720.95 | |
| Ecclesfield Parish Council | 10.36 | 12.09 | 13.81 | 15.54 | 18.99 | 22.45 | 25.90 | 31.08 | |
| South Yorkshire Fire & Rescue Authority | 45.09 | 52.60 | 60.12 | 67.63 | 82.66 | 97.69 | 112.72 | 135.26 | |
| South Yorkshire Police and Crime Commissioner | 102.11 | 119.12 | 136.14 | 153.16 | 187.20 | 221.23 | 255.27 | 306.32 | |
| Aggregate of Council tax requirements | 1,064.54 | 1,241.96 | 1,419.38 | 1,596.81 | 1,951.65 | 2,306.50 | 2,661.35 | 3,193.61 | |
| Stocksbridge Town Cour | ncil | l | I | l | | | l | | |
| | | | Valuation | n Band | | | | | |
| | А | В | С | D | Е | F | G | Н | |
| | | | | | | | | | |
| Sheffield City Council | 906.98 | 1,058.15 | 1,209.31 | 1,360.48 | 1,662.80 | 1,965.13 | 2,267.46 | 2,720.95 | |
| Stocksbridge Town Council | 20.24 | 23.62 | 26.99 | 30.37 | 37.11 | 43.86 | 50.61 | 60.73 | |
| South Yorkshire Fire & Rescue Authority | 45.09 | 52.60 | 60.12 | 67.63 | 82.66 | 97.69 | 112.72 | 135.26 | |
| South Yorkshire Police and Crime Commissioner | 102.11 | 119.12 | 136.14 | 153.16 | 187.20 | 221.23 | 255.27 | 306.32 | |
| Aggregate of Council tax requirements | 1,074.42 | 1,253.49 | 1,432.56 | 1,611.64 | 1,969.77 | 2,327.91 | 2,686.06 | 3,223.26 | |

7. The Council's basic amount of Council Tax is not excessive in accordance with the principles approved under Section 52ZB of the Local Government Finance Act 1992, therefore no referendum is required.

| <u>Appen</u> | | | | | | | | |
|---|----------|----------|----------|----------|----------|----------|----------|----------|
| Council Tax Schedule 2016/17 | Band A | Band B | Band C | Band D | Band E | Band F | Band G | Band H |
| Sheffield City Council | 906.98 | 1,058.15 | 1,209.31 | 1,360.48 | 1,662.80 | 1,965.13 | 2,267.46 | 2,720.95 |
| South Yorkshire Fire & Rescue Authority | 45.09 | 52.60 | 60.12 | 67.63 | 82.66 | 97.69 | 112.72 | 135.26 |
| South Yorkshire Police and Crime Commissioner | 102.11 | 119.12 | 136.14 | 153.16 | 187.20 | 221.23 | 255.27 | 306.32 |
| Total charge for non-parish areas of Sheffield | 1,054.18 | 1,229.87 | 1,405.57 | 1,581.27 | 1,932.66 | 2,284.05 | 2,635.45 | 3,162.53 |
| Bradfield Parish Council | 1,080.50 | 1,260.58 | 1,440.67 | 1,620.75 | 1,980.92 | 2,341.08 | 2,701.26 | 3,241.50 |
| Ecclesfield Parish Council | 1,064.54 | 1,241.96 | 1,419.38 | 1,596.81 | 1,951.65 | 2,306.50 | 2,661.35 | 3,193.6 |
| Stocksbridge Town Council | 1,074.42 | 1,253.49 | 1,432.56 | 1,611.64 | 1,969.77 | 2,327.91 | 2,686.06 | 3,223.26 |

Parish Council Precepts

Appendix 6c

| | | | 2015/16 | | | | | 2016/17 | | | |
|-------------------|----------|---------------------------------|--------------------------------|--------------|------------------|----------|---------------------------------|------------------------------|---------------|-------------------|----------------------------|
| Parish Council | Tax Base | Council Tax Income (£) | Council Tax Band D(£) | CTS Grant | Total Precept | Tax Base | Council Tax Income (£) | Council Tax Band D (£) | CTS Grants | Total Precepts | Council Tax Increase |
| Bradfield | 5,590.09 | 216,386 | 38.7089 | 12,506 | 228.892 | 5,663.47 | 223.611 | 39.4831 | 10,005 | 233,616 | 2.00% |
| Ecclesfield | 9,031.42 | 136.269 | 15.0884 | 12,551 | 148.821 | 9,088.35 | 141,242 | 15.5410 | 10,041 | 151,283 | 3.00% |
| Stocksbridge | 3,595.35 | 105,993 | 29.4806 | 9,030 | 115,024 | 3.665.37 | 111.299 | 30.3651 | 7,224 | 118,524 | 3.00% |

4. <u>Amendment to be moved by Councillor Jack Clarkson, seconded by Councillor John Booker</u>

That the recommendations of the Cabinet held on 17th February, 2016, as relates to the City Council's Revenue Budget and Capital Programme 2016/17, be replaced by the following resolution:-

RESOLVED: That this Council:

- (1) regrets the high levels of cuts that the Government is imposing on local authorities, and notes that more prosperous southern shire counties are suffering far less than northern towns and cities;
- (2) believes that a cut in the Revenue Support Grant of over £25 million in one year is both unacceptable and irresponsible, and that future cuts of a similar level will have a disastrous effect on the provision of public services in this city;
- (3) welcomes the fact that by the end of this Parliament, councils will be able to retain all money raised through Business Rates, but urges that this process be speeded up in order to offset the loss of funding from the cuts in RSG;
- (4) believes that Britain's contribution of £13 billion to the European Union last year would have been better spent protecting frontline services from the Government's spending cuts, and that only by leaving the EU and restoring self-government can we ensure that our public services will be adequately funded in the future;
- (5) believes that the £52 billion the Conservative Government, supported by the Labour Party and the Liberal Democrats, intends to spend on the HS2 vanity project would be better spent on investment in inadequate existing transport infrastructure and high speed broadband;
- (6) welcomes the extra funding that will be available to the Sheffield City Region as part of its proposed devolution deal, but is concerned about the potential lack of oversight and accountability of a powerful directly elected mayor between elections;
- (7) is concerned by what it believes to be exorbitant prices charged for some work carried out under the strategic preferred partnership contracts, and believes that the taxpayers of Sheffield would be better served by bringing a number of these services back in-house:
- (8) is appalled that previous administrations have allowed the Council to accrue outstanding loans to the value of £467 million, which amounts to over £800 for each resident of this city, and which will require interest payments in the financial year 2016/17 alone of £20 million;
- (9) believes that Council Members and executives must not be immune from

savings, and proposes that they should set an example by making the following changes to pay and allowances:

- (i) a 5% cut in the Basic Allowance paid to Members;
- (ii) a 10% cut in Special Responsibility Allowances paid to eligible Members, and the abolition of the Cabinet Advisor SRA; and
- (iii) a 10% cut in the salary of any Council employee paid over £100,000 per annum;
- (10) proposes to make further savings by cutting 10% from the translation and interpretation budget, with a view to introducing charges for non-statutory translation services as soon as possible;
- (11) proposes to improve the appearance of parts of the city by:
 - (i) moving the pest control service to a fully self-financing model to discourage fly tipping and poor refuse management practices;
 - (ii) employing two full time enforcement officers to target areas prone to fly tipping, littering, and poor refuse management practices; and
 - (iii) funding an awareness and education campaign, including signs and leaflets, to discourage fly-tipping and littering and encourage proper refuse management practices;
- proposes to use part of the New Homes Bonus to fund two floodlit football pitches and a covered area on vacant land on Wensley Street in S4, with the aim of bringing communities together and providing a recreation facility for local children and young people;
- (13) proposes to use £473,000 of the Council's underspend from the financial year 2015/16 to reverse some cuts to the Activity Sheffield budget, by awarding grants to community groups and organisations to provide:
 - (i) pop-up gyms and boxing gyms in community centres and local venues:
 - (ii) fitness programmes, similar to the Bartendaz project in New York, promoting outdoor exercise and healthy living, and combating childhood obesity; tackling problems of crime, antisocial behaviour, and drug and solvent abuse; and working towards a more cohesive community; and
 - (iii) joint working with TARAs to realise these projects with the intention of having them in place for the start of the school summer holidays;
- (14) proposes to use the remainder of the savings identified in the 2016/17 Revenue Budget to provide mitigation for elderly and disabled residents of

Sheffield to have free train travel in South Yorkshire;

therefore requests the Interim Executive Director, Resources to implement the City Council's Revenue Budget and Capital Programme 2016/2017 in accordance with the details set out in the reports on the Revenue Budget and Capital Programme now submitted, but with the following amendments:-

| Revenue Budget | | | |
|---|-------|---|-------|
| Savings | £'000 | Investments / spending proposals | £'000 |
| Permanent reductions in spending: | | Permanent addition to budget: | |
| Reduce Members' Basic Allowances by 5% | 49 | 2 additional enforcement officer posts to target areas prone to fly-tipping | 64 |
| Reduce Members' Special Responsibility Allowances (SRAs) by 10%, and scrap SRAs for Cabinet Advisors | 63 | Mitigate the impact of transport cuts on Sheffield's elderly and disabled residents by reinstating free train travel within South Yorkshire | 277 |
| Reduce pay on employees paid over £100,000 by 10% (assume 6 month saving) | 51 | | |
| Pest Control service to become fully self-financing | 153 | | |
| Introduce charging policy for non- statutory translation & interpreting services to generate 10% saving | 25 | | |
| Revenue saving sub-total | 341 | Revenue spending sub-total | 341 |

| Capital Budget proposal | | | |
|--|-------|---|-------|
| Capital spending proposal | £'000 | Financing of capital proposals | £'000 |
| | | | |
| Construction of 2 floodlit 3G football pitches with covered area at Wensley Street, Fir Vale | 1,200 | Use of New Homes Bonus to fund football pitches at Wensley Street | 1,200 |

| Capital spending total | 1,200 | Financing of capital | 1,200 |
|------------------------|-------|----------------------|-------|
| | | proposals total | |

| Use of 2015/16 projected revenue u | nderspe | <u>end</u> | |
|---|---------|--|-----------|
| Savings proposals | £'000 | Spending proposals | £'000 |
| Temporary reductions in spending: | | Temporary addition to budget: | |
| Use of 2015/16 projected revenue underspend (The carry forward from the 2015/16 budget is subject to approval by Cabinet at its meeting on 9 March 2016. If this carry forward is not approved by Cabinet the amount will be met from Reserves) | 523 | One-off communication and education campaign targeted at areas prone to fly-tipping Temporary and partial reversal of cuts to Activity Sheffield budget | 50 473 |
| Use of projected revenue underspend sub-total | 523 | One-off spending proposals sub-total | 523 |

- (16) notes those specific projects included in the years 2016/17 to 2021/22 Capital Programmes at Appendix 9 of the report on the Capital Programme, subject to the amendments outlined in paragraph (15) above, and that block allocations are included within the Programme for noting at this stage and detailed proposals will be brought back for separate Member approval as part of the monthly monitoring procedures;
- (17) notes the proposed Capital Programme for the 5 years to 2021/22 as per Appendix 9 of the report on the Capital Programme, subject to the amendments outlined in paragraph (15) above;
- (18) approves the Corporate Resource Pool (CRP) policy outlined in Appendix 4 of the report on the Capital Programme such that the commitment from the CRP is limited to one year and no CRP supported schemes are approved beyond 2016-17 unless explicitly stated, and that further reports will be brought to Members as part of the monthly approval process should the receipts position improve;
- after noting the joint report of the Chief Executive and the Interim Executive Director, Resources now submitted on the Revenue Budget 2016/17, approves and adopts a net Revenue Budget for 2016/17 amounting to £406.492m, as set out in Appendix 3 of that report, and subsequently amended in the light of paragraph (15) above, as follows:-

Appendix 3

-9,300

80,100

31,995

28,199

-54,233

1,067

| | Summary Revenue Budget | |
|-------------------------------|---|-------------------------------|
| Original Budget 2015/16 | | Original Budget 2016/17 |
| £000 | | £000 |
| | Portfolio budgets: | |
| 65,980 | Children Young People and Families | 66,415 |
| 156,215 | Communities | 153,756 |
| 126,520 | Place | 129,779 |
| 2,292 | Policy Performance and Communications | 1,770 |
| 54,135 | Resources | 52,216 |
| 405,142 | | 403,936 |
| | Corporate Budgets: | |
| | Specific Grants | |
| -12,399 | NHS Funding | -12,399 |
| -73,442 | PFI Grant | -74,601 |
| -7,738 | New Homes Bonus (LGF) | -9,323 |
| -1,916 | Business Rates Transitional Grant | -1,490 |
| -2,500 | Small Business Rates Relief | -2,880 |
| -100 | Empty New Build Relief (ENBR) | 0 |
| -500 | Retail Relief (RR) | 0 |
| -53 | Local Support Services Grant | 0 |
| -2,216 | Independent Living Fund | -2,216 |
| | Corporate Items | |
| 8,200 | Redundancy Provision | 8,200 |
| -17,289 | Pension Costs | -18,846 |
| 6,391 | New Homes Bonus (LGF) | 8,405 |
| -2,000 | Public Health Savings / re-investments | -698 |
| 3,000 | Contingency - Adults Social Care Pressures | 4,555 |
| 24,913 | Schools and Howden PFI | 25,094 |
| 1,400 | Infrastructure Investment in NRQ / St Pauls Place | 600 |
| 34 | Payment to Parish Councils | 27 |
| 300 | ICT Refresh | 300 |
| -1,783 | CAPITA Contract Savings* | 0 |

Better Care Fund

Capital Financing costs

MSF capital financing costs

Contribution to Reserves

Other

Pension Deficit Payment

0

0 3,327

37,184

28,073

28,032

| 424,060 | Total Expenditure | 406,492 |
|----------|------------------------------|----------|
| | Financing of Net Expenditure | |
| -115,837 | Revenue Support Grant | -90,592 |
| -105,661 | NNDR/Business Rates Income | -106,566 |
| -28,883 | Business Rates Top Up Grant | -29,124 |
| -170,379 | Council Tax income | -176,467 |
| -3,300 | Collection Fund surplus | -283 |
| 0 | Social Care Precept | -3,460 |
| -424,060 | Total Financing | -406,492 |

^{*} The total Capita savings for 2016/17 are £3.4m but are reflected as a budget reduction within the Resources portfolio instead of a Corporate Saving.

- ** The Communities portfolio budget includes £131.1m for Adult Social Care (ASC) in 2015/16. The ASC budget will increase by £3.5m in 2016/17, funded by the social care precept.
- (20) approves a Band D equivalent Council Tax of £1,360.48 for City Council services, i.e. an increase of 3.99% (1.99% City Council increase and 2% national arrangement for the social care precept);
- (21) approves the Revenue Budget allocations and Budget Implementation Plans for each of the services, as set out in Appendix 2 of the Revenue Budget report, subject to the amendments outlined in paragraph (15) above;
- (22) notes the latest 2015/16 budget monitoring position;
- (23) approves the Treasury Management and Annual Investment Strategies set out in Appendix 7 of the Revenue Budget report and the recommendations contained therein;
- (24) approves the Minimum Revenue Provision (MRP) Statement set out in Appendix 7 of the Revenue Budget report;
- agrees that authority be delegated to the Director of Finance to undertake Treasury Management activity, to create and amend appropriate Treasury Management Practice Statements and to report on the operation of Treasury Management activity on the terms set out in these documents;
- agrees that the Members' Allowances Scheme for 2013/14 and onwards, approved on 15th May, 2013, and implemented for 2014/15 and for 2015/16, be also implemented for 2016/17, subject to the amendment outlined in paragraph (15) above relating to the reductions in Basic and Special Responsibility Allowances and the deletion of Special Responsibility Allowances for Cabinet

Advisors;

- agrees to forego an annual increase in the Members' Allowances in 2016/17;
- approves a Pay Policy for 2016/17 as set out in Appendix 8 of the Revenue Budget report, subject to the amendment outlined in paragraph (15) above relating to the reduction in pay for employees paid over £100K;
- delegates authority to the Director of Public Health and the Interim Executive Director, Resources, in consultation with the Cabinet Member for Finance and Resources, to approve the final allocation of Public Health grant to portfolios in 2016/17;
- (30) approves the proposed amount of compensation to Parish Councils for the loss of council tax income in 2016/17 at the levels shown in the table below paragraph 168 of the Revenue Budget report;
- (31) notes the precepts issued by local parish councils which add £503,423 to the calculation of the budget requirement in accordance with Sections 31 to 36 of the Local Government Finance Act 1992;
- (32) notes the information on the precepts issued by the South Yorkshire Police and Crime Commissioner and the South Yorkshire Fire and Rescue Authority, together with the impact of these on the overall amount of Council Tax to be charged in the City Council's area;
- (33) notes that, based on the estimated expenditure level of £406.492m set out in paragraph (19) above, the amounts shown in Appendix 6b below would be calculated by the City Council for the year 2016/17, in accordance with Sections 30 to 36 of the Local Government Finance Act 1992;

Appendix 6a

CITY OF SHEFFIELD CALCULATION OF RECOMMENDED COUNCIL TAX FOR 2016/17 REVENUE BUDGET

The Council is recommended to resolve as follows:

- 1. It be noted that on 15th January 2016, the Council calculated the Council Tax Base 2016/17
 - (a) for the whole Council area as:

 132,253.72 (item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")); and
 - (b) for dwellings in those parts of its area to which a Parish precept relates as in the attached Appendix 6c.

- Calculate that the Council Tax requirement for the Council's own purposes for 2016/17 (excluding Parish precepts) is: £ 179,927,895.
- 3. That the following amounts be calculated for the year 2016/17 in accordance with Sections 31 to 36 of the Act:
- (a) £1,370,283,044 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
- (b) £1,189,851,727 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
- being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year (item R in the formula in Section 31B of the Act).
- (d) £1,364.2816 being the amount at 3(c) above (Item R), all divided by item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish Precepts).
- (e) £503,423 being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Appendix 6b).
- (f) £1,360.4751 being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates
- 4. To note that the Police and Crime Commissioner and the Fire and Rescue Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table below.
- 5. **£3,460,485** The amount set by the authority at 2 above, under Section 30 of the Act, includes an amount attributable to the adult social care precept.
- 6. That the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2016/17 for each part of its area

and for each of the categories of dwellings.

| | | | Valuatio | n Band | | | | | |
|---|---------------|----------|----------|----------|----------|----------|----------|----------|--|
| | A B C D E F G | | | | | | | | |
| Sheffield City Council | 906.98 | 1,058.15 | 1,209.31 | 1,360.48 | 1,662.80 | 1,965.13 | 2,267.46 | 2,720.95 | |
| South Yorkshire Fire & Rescue Authority | 45.09 | 52.60 | 60.12 | 67.63 | 82.66 | 97.69 | 112.72 | 135.26 | |
| South Yorkshire Police and Crime Commissioner | 102.11 | 119.12 | 136.14 | 153.16 | 187.20 | 221.23 | 255.27 | 306.32 | |
| Aggregate of Council tax requirements | 1,054.18 | 1,229.87 | 1,405.57 | 1,581.27 | 1,932.66 | 2,284.05 | 2,635.45 | 3,162.53 | |

| | | | Valuation | n Band | | | | |
|---|----------|----------|-----------|----------|----------|----------|----------|----------|
| | А | В | С | D | E | F | G | Н |
| Sheffield City Council | 906.98 | 1,058.15 | 1,209.31 | 1,360.48 | 1,662.80 | 1,965.13 | 2,267.46 | 2,720.95 |
| Bradfield Parish Council | 26.32 | 30.71 | 35.10 | 39.48 | 48.26 | 57.03 | 65.81 | 78.97 |
| South Yorkshire Fire & Rescue Authority | 45.09 | 52.60 | 60.12 | 67.63 | 82.66 | 97.69 | 112.72 | 135.26 |
| South Yorkshire Police and Crime Commissioner | 102.11 | 119.12 | 136.14 | 153.16 | 187.20 | 221.23 | 255.27 | 306.32 |
| Aggregate of Council tax requirements | 1,080.50 | 1,260.58 | 1,440.67 | 1,620.75 | 1,980.92 | 2,341.08 | 2,701.26 | 3,241.5 |

| | Ecclesfield Parish Council | | | | | | | | | |
|---|----------------------------|----------|-----------|----------|----------|----------|----------|----------|--|--|
| | | | Valuation | i Band | | | | | | |
| | А | В | С | D | Е | F | G | Н | | |
| | | | | | | | | | | |
| Sheffield City Council | 906.98 | 1,058.15 | 1,209.31 | 1,360.48 | 1,662.80 | 1,965.13 | 2,267.46 | 2,720.95 | | |
| Ecclesfield Parish Council | 10.36 | 12.09 | 13.81 | 15.54 | 18.99 | 22.45 | 25.90 | 31.08 | | |
| South Yorkshire Fire & Rescue Authority | 45.09 | 52.60 | 60.12 | 67.63 | 82.66 | 97.69 | 112.72 | 135.26 | | |
| South Yorkshire Police and Crime Commissioner | 102.11 | 119.12 | 136.14 | 153.16 | 187.20 | 221.23 | 255.27 | 306.32 | | |
| Aggregate of Council tax requirements | 1,064.54 | 1,241.96 | 1,419.38 | 1,596.81 | 1,951.65 | 2,306.50 | 2,661.35 | 3,193.61 | | |

| Stocksbridge Town Council | | | | | | | | | |
|---|----------|----------|----------|----------|----------|----------|----------|----------|--|
| Valuation Band | | | | | | | | | |
| | Α | В | С | D | E | F | G | Н | |
| | | | | | | | | | |
| Sheffield City Council | 906.98 | 1,058.15 | 1,209.31 | 1,360.48 | 1,662.80 | 1,965.13 | 2,267.46 | 2,720.95 | |
| Stocksbridge Town Council | 20.24 | 23.62 | 26.99 | 30.37 | 37.11 | 43.86 | 50.61 | 60.73 | |
| South Yorkshire Fire & Rescue Authority | 45.09 | 52.60 | 60.12 | 67.63 | 82.66 | 97.69 | 112.72 | 135.26 | |
| South Yorkshire Police and Crime Commissioner | 102.11 | 119.12 | 136.14 | 153.16 | 187.20 | 221.23 | 255.27 | 306.32 | |
| Aggregate of Council tax requirements | 1,074.42 | 1,253.49 | 1,432.56 | 1,611.64 | 1,969.77 | 2,327.91 | 2,686.06 | 3,223.26 | |

7. The Council's basic amount of Council Tax is not excessive in accordance with the principles approved under Section 52ZB of the Local Government Finance Act 1992, therefore no referendum is required.

| | | | | | | | <u>A</u> | pendix 6b |
|--|----------|----------|----------|----------|----------|----------|----------|-----------|
| Council Tax Schedule 2016/17 | Band A | Band B | Band C | Band D | Band E | Band F | Band G | Band H |
| Sheffield City Council | 906.98 | 1,058.15 | 1,209.31 | 1,360.48 | 1,662.80 | 1,965.13 | 2,267.46 | 2,720.95 |
| South Yorkshire Fire & Rescue Authority | 45.09 | 52.60 | 60.12 | 67.63 | 82.66 | 97.69 | 112.72 | 135.26 |
| South Yorkshire Police and Crime Commissioner | 102.11 | 119.12 | 136.14 | 153.16 | 187.20 | 221.23 | 255.27 | 306.32 |
| Total charge for non- parish areas of Sheffield | 1,054.18 | 1,229.87 | 1,405.57 | 1,581.27 | 1,932.66 | 2,284.05 | 2,635.45 | 3,162.53 |
| Bradfield Parish Council | 1,080.50 | 1,260.58 | 1,440.67 | 1,620.75 | 1,980.92 | 2,341.08 | 2,701.26 | 3,241.50 |
| Ecclesfield Parish Council | 1,064.54 | 1,241.96 | 1,419.38 | 1,596.81 | 1,951.65 | 2,306.50 | 2,661.35 | 3,193.61 |
| Stocksbridge Town Council | 1,074.42 | 1,253.49 | 1,432.56 | 1,611.64 | 1,969.77 | 2,327.91 | 2,686.06 | 3,223.26 |

Appendix 6c

Parish Council Precepts

| | | | 2015/16 | | | | | 2016/17 | | | |
|-------------------|-----------|---------------------------------|--------------------------------|--------------|------------------|-----------|---------------------------------|------------------------------|---------------|-------------------|----------------------------|
| Parish Council | Tax Base | Council Tax Income (£) | Council Tax Band D(£) | CTS Grant | Total Precept | Tax Base | Council Tax Income (£) | Council Tax Band D (£) | CTS Grants | Total Precepts | Council Tax Increase |
| Bradfield | 5,590.09 | 216,386 | 38.7089 | 12,506 | 228.892 | 5,663.47 | 223.611 | 39.4831 | 10,005 | 233,616 | 2.00% |
| Ecclesfield | 9,031.42 | 136.269 | 15.0884 | 12,551 | 148.821 | 9,088.35 | 141,242 | 15.5410 | 10,041 | 151,283 | 3.00% |
| Stocksbridge | 3,595.35 | 105,993 | 29.4806 | 9,030 | 115,024 | 3.665.37 | 111.299 | 30.3651 | 7,224 | 118,524 | 3.00% |
| Total/average | 18,216.86 | 458,649 | 25.1772 | 34,088 | 492,727 | 18,417.19 | 476,153 | 25.8537 | 27,270 | 503.423 | 2.69% |

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